

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Non-attainment Area)

Summer 2021

Dutchess County Transportation Council (DCTC)

85 Civic Center Plaza, Suite 107

Poughkeepsie, NY 12601

Phone: (845) 486-3600 | Email: dctc@dutchessny.gov

Web: www.dutchessny.gov/dctc

New York Metropolitan Transportation Council (NYMTC)

25 Beaver Street, Suite 201

New York, NY 10004

Phone: (212) 383-7200 | Email: NYMTC-Web@dot.ny.gov

Web: <http://www.nymtc.org>

Orange County Transportation Council (OCTC)

124 Main Street

Goshen, NY 10924

Phone: (845) 615-3840 | Email: octc@orangecountygov.com

Web: <https://www.orangecountygov.com/961/Transportation-Council>

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Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

About the DCTC, NYMTC, & OCTC

The Dutchess County Transportation Council (DCTC), Orange County Transportation Council (OCTC), and New York Metropolitan Transportation Council (NYMTC), serve as the designated Metropolitan Planning Organizations (MPOs) for Dutchess, Orange, and Putnam Counties. In accordance with the provisions set forth in the current federal transportation law – the Fixing America’s Surface Transportation (FAST) Act – and 23 U.S.C. 134 and 49 U.S.C. 5303, the DCTC, OCTC, and NYMTC are tasked with carrying out a cooperative and comprehensive multimodal transportation planning process in their respective metropolitan planning areas. Federal transportation law requires that a U.S. Census-designated Urbanized Area be represented by an MPO, which is responsible for ensuring that federal highway and transit dollars are committed through a locally driven, comprehensive planning process.

Purpose

This Transportation Conformity Determination Statement for the DCTC, OCTC, and NYMTC Metropolitan/Regional Transportation Plans (MTPs/RTPs) and Transportation Improvement Programs (TIPs) was prepared jointly by the DCTC, OCTC, and NYMTC, with the following agencies contributing towards its completion:

- Federal Highway Administration (FHWA)
- Federal Transit Administration (FTA)
- Environmental Protection Agency (EPA)

- NYS Department of Environmental Conservation (NYSDEC)
- NYSDOT-Environmental Science Bureau
- NYSDOT-Region 8 (Hudson Valley)

Executive Summary

As part of their transportation planning processes, the DCTC, OCTC, and NYMTC completed a modified transportation conformity process for their MTPs/RTPs and TIPs, which was prompted by DCTC’s adoption of a new MTP and NYMTC’s adoption of a new RTP (note: OCTC’s current MTP was completed in 2019). This report documents that the new and/or current MTPs/RTPs and TIPs of the three MPOs meet the federal transportation conformity requirements in 40 CFR Part 93.

Clean Air Act (CAA) section 176(c) (42 U.S.C. 7506(c)) requires that federally funded or approved highway and transit activities are consistent with (“conform to”) the purpose of the State Implementation Plan (SIP). Conformity to the purpose of the SIP means that transportation activities will not cause or contribute to new air quality violations, worsen existing violations, or delay timely attainment of the relevant National Ambient Air Quality Standards (NAAQS) or any interim milestones. 42 U.S.C. 7506(c)(1), the EPA’s transportation conformity rule, establishes the criteria and procedures for determining whether MTPs, TIPs, and federally supported highway and transit projects conform to the SIP and 40 CFR Parts 51.390 and 93.

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

On February 16, 2018, the United States Court of Appeals for the District of Columbia Circuit in *South Coast Air Quality Mgmt. District v. EPA* (“South Coast II,” 882 F.3d 1138) held that transportation conformity determinations must be made in areas that were either nonattainment or maintenance for the 1997 ozone NAAQS and attainment for the 2008 ozone NAAQS when the 1997 ozone NAAQS was revoked. These conformity determinations are required in these areas after February 16, 2019. The Poughkeepsie Ozone Nonattainment Area was in an attainment status at the time of the 1997 ozone NAAQS revocation on April 6, 2015 and was also designated attainment for the 2008 ozone NAAQS on May 21, 2012. Therefore, per the South Coast II decision, this conformity determination is being made for the 1997 ozone NAAQS.

This conformity determination was completed consistent with CAA requirements, existing associated regulations at 40 CFR Parts 51.390 and 93, and the South Coast II decision, according to EPA’s Transportation Conformity Guidance for the South Coast II Court Decision issued on November 29, 2018.

Transportation Conformity Process

The concept of transportation conformity was introduced in the Clean Air Act (CAA) of 1977, which included a provision to ensure that transportation investments conform to a State implementation plan (SIP) for meeting the Federal air quality standards. Conformity requirements were made substantially more rigorous in the CAA Amendments of 1990. The transportation conformity regulations that detail

implementation of the CAA requirements were first issued in November 1993, and have been amended several times. The regulations establish the criteria and procedures for transportation agencies to demonstrate that air pollutant emissions from metropolitan transportation plans, transportation improvement programs and projects are consistent with (“conform to”) the State’s air quality goals in the SIP. This document has been prepared for State and local officials who are involved in decision making on transportation investments.

Transportation conformity is required under CAA Section 176(c) to ensure that federally supported transportation activities are consistent with (“conform to”) the purpose of a State’s SIP. Transportation conformity establishes the framework for improving air quality to protect public health and the environment. Conformity to the purpose of the SIP means Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) funding and approvals are given to highway and transit activities that will not cause new air quality violations, worsen existing air quality violations, or delay timely attainment of the relevant air quality standard, or any interim milestone.

Poughkeepsie Ozone Nonattainment Area

Effective June 15, 2004, the EPA designated Dutchess, Orange, and Putnam County to be a nonattainment area under the 8-hour ozone standard. Based on 2001-2003 data, the 8-hour ozone design value for the Poughkeepsie Ozone Nonattainment Area was 0.094 ppm. Dutchess, Orange and

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

Putnam County were therefore classified as a Moderate Ozone Nonattainment Area under the 8-hour ozone standard.ⁱ On May 21, 2012, the EPA issued its air quality designations for the 2008 ozone NAAQS. With an effective date of July 20, 2012, the EPA designated the Poughkeepsie Area (i.e. Dutchess, Orange, and Putnam County) as being in attainment for the 2008 ozone NAAQS of 0.075 ppm.ⁱⁱ

On June 4, 2018, the EPA issued its air quality designations for the 2015 ozone NAAQS of 0.070 ppm. Effective August 3, 2018, the EPA designated the Poughkeepsie Area (i.e. Dutchess, Orange, Putnam, and Ulster County) as being in attainment for the stricter 2015 ozone standard.ⁱⁱⁱ

Air quality data from the most recent three years (2018-2020) indicates that the Poughkeepsie Area has maintained a 3-year ozone design value of 0.062 ppm for the 4th highest 8-hour average, which continues to meet the 2015 NAAQS.^{iv}

Metropolitan/Regional Transportation Plans (MTPs/RTPs)

The MTP/RTP serves as the strategic, long-range multimodal transportation plan for a Metropolitan Planning Area. Spanning no less than a 20-year horizon, these plans must address the ten planning factors in the FAST Act and be fiscally constrained. In attainment areas, the plan is updated every five years, while in nonattainment areas it is updated every four years. Below is a summary of the three plans that cover the Poughkeepsie 1997 Ozone Nonattainment Area.

Dutchess County Transportation Council MTP

The DCTC's new MTP, *Moving Dutchess Forward*, will supersede the current MTP, *Moving Dutchess 2*, which was adopted in 2016. The new MTP has a 2045 planning horizon and focuses on four key goals: 1) Preparing a transportation system that can anticipate and adapt to changes, 2) Providing safe and convenient access for all people, 3) Promoting smart transportation and land use policies, and 4) Making transformative investments. The MTP includes an analysis of future trends and their influence on transportation (e.g. demographic and economic changes, climate change, technology, etc.), and an assessment of barriers to safety, reliability, and access to basic needs. The MTP included extensive outreach and was informed by feedback from the public. To focus its investment on addressing identified barriers, the MTP recommends specific transformative projects and a series of transformative packages – though the focus is on system preservation. The MTP recommendations support the projects pursued in the TIP and planning studies supported in the annual Unified Planning Work Program (UPWP).

Orange County Transportation Council MTP

The OCTC's current MTP, *LRTP 2045*, was adopted in 2019, and uses a 2045 planning horizon year. The MTP incorporates a technical analysis of demographic and transportation data, a regional vision established by the Orange County Comprehensive Plan update, and specific performance targets. It was supported by an extensive public outreach

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

process, along with transportation agency input to create its goals, objectives, and strategies. The MTP also outlines agency planning and funding outlooks (especially for federal funding) and lays out the OCTC goals and recommendations for the next 25 years. The MTP includes a fiscally constrained investment plan to preserve and improve the transportation system in the near and long term. *L RTP 2045* also supports the projects pursued in the near-term TIP period, the post TIP period, and the planning studies supported in the UPWP.

New York Metropolitan Transportation Council RTP

NYMTC's new RTP, *Moving Forward-Your Region, Connected*, will supersede the current RTP, *Plan 2045*, which was adopted in 2017. The new RTP covers all modes of ground transportation including highways, roads and bridges, streets, rail and bus transit, bicycle and pedestrian facilities, movement of goods, and special needs transportation. In addition, it addresses key transportation activities such as operations and management of the transportation system, safety, security, and regional finances. The RTP will serve as a blueprint to help support sustainable growth and guide federal funding for transportation investment in the greater New York City region. The RTP was developed collaboratively with NYMTC member agencies, other stakeholders, and members of public. As with the DCTC and OCTC, NYMTC's RTP supports the projects pursued in its TIP and the planning studies supported in its UPWP.

Transportation Improvement Programs (TIPs)

The three TIPs of the DCTC, OCTC, and NYMTC serve as the prioritized listings of federally funded transportation projects in Dutchess, Orange, and Putnam County, and they are developed and adopted by each MPO as part of their metropolitan transportation planning process. The TIPs identify capital and non-capital surface transportation projects or project phases that are proposed for funding under 23 U.S.C. and 49 U.S.C. Chapter 53. At a minimum, each TIP must be updated at least once every four years and approved by the MPO and Governor. In New York, the TIP update cycle coincides with the update cycle for the Statewide Transportation Improvement Program (STIP), which is typically done every three years.

The FAST Act requires that MPOs develop their TIPs in cooperation with the State and all affected public transportation operators. The TIPs must contain projects that are consistent with current MTPs/RTPs and reflect the investment priorities established by each MPO. Each TIP must also include, to the maximum extent practicable, a description of the anticipated effect of the TIP on achieving the performance targets established in the MTPs/RTPs, linking investment priorities to those performance targets.

Transportation Conformity Determination

Per the court's decision in *South Coast II*, beginning February 16, 2019, a transportation conformity determination for the 1997 ozone NAAQS will be needed in 1997 ozone NAAQS nonattainment and maintenance areas identified by EPA for certain transportation activities, including updated or

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

amended metropolitan MTPs/RTPs and TIPs. Once USDOT makes its 1997 ozone NAAQS conformity determination for the DCTC, OCTC, and NYMTC TIPs, conformity will be required no less frequently than every four years. This conformity determination not only addresses transportation conformity for the 1997 Ozone Nonattainment standard for the new DCTC and NYMTC MTPs/RTPs, but also the current MTP for OCTC, and the current TIPs of the DCTC, NYMTC, and OCTC.

Overview

On November 29, 2018, EPA issued Transportation Conformity Guidance for the South Coast II Court Decision (EPA-420-B-18-050, November 2018) that addresses how transportation conformity determinations can be made in areas that were nonattainment or maintenance for the 1997 ozone NAAQS when the 1997 ozone NAAQS was revoked, but designated attainment for the 2008 ozone NAAQS in EPA's original designations for this NAAQS (May 21, 2012).

The transportation conformity regulation at 40 CFR 93.109 sets forth the criteria and procedures for determining conformity. The conformity criteria for MTPs/RTPs and TIPs include the following: latest planning assumptions (93.110), latest emissions model (93.111), consultation (93.112), transportation control measures (93.113(b) and (c), and emissions budget and/or interim emissions (93.118 and/or 93.119).

For the 1997 ozone NAAQS areas, transportation conformity for MTPs and TIPs for the 1997 ozone NAAQS can be

demonstrated without a regional emissions analysis, per 40 CFR 93.109(c). This provision states that the regional emissions analysis requirement applies one year after the effective date of EPA's nonattainment designation for a NAAQS and until the effective date of revocation of such NAAQS for an area. The 1997 ozone NAAQS revocation was effective on April 6, 2015, and the South Coast II court upheld the revocation. As no regional emission analysis is required for this conformity determination, there is no requirement to use the latest emissions model, budget, or interim emissions tests.

Therefore, transportation conformity for the 1997 ozone NAAQS for the MTPs/RTPs and TIPs can be demonstrated by showing the remaining requirements in Table 1 in 40 CFR 93.109 have been met. These include the following requirements that are addressed in Section 2.4 of EPA's guidance:

1. Latest planning assumptions (93.110)
2. Consultation (93.112)
3. Transportation Control Measures (93.113)
4. Fiscal constraint (93.108)

1. Latest Planning Assumptions

The use of latest planning assumptions in 40 CFR 93.110 of the conformity rule generally apply to regional emissions analysis. In the 1997 ozone NAAQS areas, the use of latest planning assumptions requirement applies to assumptions about Transportation Control Measures (TCMs) in an approved SIP.

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

As per previous ICG guidance, and as documented in previous conformity determination statements for the Poughkeepsie Ozone Nonattainment Area, no TCMs are identified for Dutchess, Orange, or Putnam County as part of the applicable State Implementation Plan (SIP). Therefore, the TCM implementation conformity criterion does not apply to these MPOs. In addition, no recommendations in the new or current MTPs/RTPs, or current TIPs, of the DCTC, NYMTC, and OCTC will interfere with the timely implementation of TCMs in other areas.

2. Consultation Requirements

The consultation requirements in 40 CFR 93.112 were addressed both for interagency consultation and public consultation. As per Regulations (6 NYCRR) Part 240, interagency consultation was conducted with the NYSDEC, NYSDOT, FHWA, FTA and USEPA. Representatives of these agencies comprise the Interagency Consultation Group (ICG) for air quality conformity in New York State.

The statewide process for addressing the South Coast II decision began with a conference call December 20, 2018 that included federal, state, and MPO representatives. Interagency consultation was conducted consistent with the New York State Transportation Conformity SIP, as codified in Chapter 6 of the New York Codes Rules.

To assess the possible air quality impacts of projects programmed in the MTPs/RTPs and TIPs, the DCTC, OCTC, and NYMTC identified those projects that could be classified as

‘non-exempt’ (i.e. may have adverse emissions impacts). These are typically road projects that change capacity by at least one travel lane, or transit projects that change capacity on a fixed route system. These types of projects require close monitoring to ensure that they do not worsen regional air quality.

Although most all of the projects in the MTPs/RTPs and TIPs are ‘exempt,’ the DCTC, OCTC and Putnam County portion of the NYMTC TIP includes one ‘non-exempt’ project: PIN 876142 – Kiryas Joel Park & Ride Lot Expansion, Village of Kiryas Joel, Orange County.

This conformity document was provided in draft form to the ICG on June 1, 2021, as part of the interagency review process. It also followed the same format and process used for previous conformity determinations that were done for the DCTC, OCTC, and NYMTC; this conformity determination statement was approved by FHWA and FTA on July 27, 2021.

Public consultation was conducted consistent with planning rule requirements in 23 CFR 450. As per their bylaws/procedures, the DCTC, OCTC, and NYMTC held public comment periods for this transportation conformity statement. The public was provided an opportunity to review and comment on the draft conformity determination and supporting documentation during each MPO’s comment period.

The DCTC, OCTC, and NYMTC held their comment periods from June 16, 2021-July 16, 2021. The comment period for the

Transportation Conformity Determination Statement (1997 Poughkeepsie Ozone Nonattainment Area)

draft conformity statement effectively concluded on July 16, 2021. The NYMTC and the OCTC both received one comment each on their respective conformity documentation. The comments and responses are included in Appendix A.

1. Timely Implementation of TCMs

There are no TCMs in the SIP for the Poughkeepsie, NY 1997 ozone nonattainment area.

2. Fiscal Constraint

Transportation conformity requirements in 40 CFR 93.108 state that MTPs/RTPs and TIPs must be fiscally constrained consistent with USDOT's metropolitan planning regulations at

ⁱ "Final Rule to Implement the 8-Hour Ozone National Ambient Air Quality Standard-Phase 1," 69 Federal Register 84 (30 April 2004), pp. 23951-24000.

ⁱⁱ "Air Quality Designations for the 2008 Ozone National Ambient Air Quality Standards," 77 Federal Register 98 (21 May 2012), p. 301137.

23 CFR part 450. The DCTC, NYMTC, and OCTC MTPs/RTPs, as well as their TIPs, are fiscally constrained, as demonstrated in their respective documents.

Conclusion

The conformity determination process completed for the MTPs/RTPs and TIPs of the DCTC, OCTC, and NYMTC demonstrates that they meet the Clean Air Act and Transportation Conformity rule requirements for the 1997 ozone NAAQS. The signed resolutions adopting this conformity determination and the long-range plan are included in Appendix B.

ⁱⁱⁱ "Additional Air Quality Designations for the 2015 Ozone National Ambient Air Quality Standards," 83 Federal Register 107 (4 June 2018), p. 25821.

^{iv} NYSDEC. (2021). *High Ozone Values During 2021*, Retrieved from <http://www.dec.ny.gov/chemical/38377.html>

APPENDIX A
(Public Comment)

Public Comment

The DCTC, OCTC, and NYMTC held their comment periods from June 16, 2021-July 16, 2021. The comment period for the draft conformity statement effectively concluded on July 16, 2021. The NYMTC and the OCTC both received one comment each on their respective conformity documentation.

The New York Metropolitan Transportation Council (NYMTC) public comment and response:

City	State	Zip	Email	Stakeholder Comments/Issues	Response
Brooklyn	NY	11211	bk01@cb.nyc.gov	Brooklyn Community Board #1 supports efforts by the New York Metropolitan Transportation Council to reduce emissions by vehicles and fleets in the regional area. We express encouragement of reported numbers and urge to continue efforts to trend in this positive direction.	Thank you for your Community Board's support and encouragement.

The Orange County Transportation Council (OCTC) public comment and response:

Name:	Burt Thelander
Email:	bthelander@hvc.rr.com
Submission Date:	6/27/2021
Comment:	<p>I am a member of the Pathways Committee, a group of OC citizens/OC Parks/OC Planning/OC Tourism/OC not for profits that is promoting non motorized transportation options within OC.</p> <p>I am also very concerned about the impact of fossil fuel transportation options upon our climate change crisis, and believe we must take immediate action to mitigate the impact of cars/trucks/buses that use gasoline/diesel fuel.</p> <p>My review of the above report finds brief mention of the need to promote non motorized transportation options such as trails to reduce use of vehicles and reduce congestion within OC and surrounding communities.</p> <p>Please continue to promote funding of transportation options such as the Chester to Salisbury Mills rail trail, improving the Heritage Trail, and seeking other rail trail development options within OC to reduce our use of fossil fuel options.</p> <p>Please also collaborate with other counties such as Ulster, Sullivan, Rockland to promote non motorized transportation options.</p> <p>Thank you for listening.</p>
Response:	<p>Dear Mr. Thelander</p> <p>Thank you for your comment. The OCTC recognizes the importance of a non-motorized transportation network in Orange County and surrounding counties to mitigate congestion and reduce the negative impacts of mobile-source pollution; outlined in the goals, strategies, and objectives on the following policy documents: Long Range Transportation Plan, 2020-2024 TIP Narrative, and Mid Hudson Valley Transportation Management Area (TMA) Congestion Management Process (CMP).</p> <p>Please note, the purpose of the Air Quality/Transportation Conformity Determination document is to ensure that transportation projects in OCTC's 2020-2024 Transportation Improvement Program (TIP) and 2019 Long Range Transportation Plan (LRTP) do not affect an area's ability to reach its EPA clean air goals in Orange County's portion of the Poughkeepsie-Newburgh Ozone Non-Attainment Area and the Maintenance Area for Fine Particulate Matter (PM 2.5).</p> <p>The results of the regional emissions analysis demonstrate that the OCTC 2020-2024 Transportation Improvement Program (TIP) and Long Range Transportation Plan (LRTP) 2045 conform to the New York State Implementation Plan (SIP) for air quality, as is stated in the Conformity Statement on page 19 of this document.</p>

APPENDIX B
(MPO Resolutions)

**ADOPTION OF THE SUMMER 2021 AIR QUALITY CONFORMITY DETERMINATION
STATEMENT FOR THE 1997 POUGHKEEPSIE OZONE NON-ATTAINMENT AREA**

WHEREAS, the Dutchess County Transportation Council has been designated by the Governor of the State of New York as the Metropolitan Planning Organization responsible, together with the State, for the comprehensive, continuing, and cooperative transportation planning process for the Dutchess County portions of the Poughkeepsie-Newburgh NY-NJ and New York-Newark NY-NJ-CT Urbanized Areas; and

WHEREAS, the federal surface transportation programs that are the responsibility of the Dutchess County Transportation Council are authorized by the Fixing America's Surface Transportation (FAST) Act (Pub. L. 112-141, December 4, 2015); and

WHEREAS, Title 23 U.S.C. Section 134 (Metropolitan Transportation Planning) requires that a Metropolitan Planning Organization develop a Metropolitan Transportation Plan (MTP) and Transportation Improvement Program (TIP) that comply with the transportation conformity rule set forth in 40 CFR Part 93 (Determining Conformity of Federal Actions to State or Federal Implementation Plans); and

WHEREAS, in November 2018 the United States Environmental Protection Agency (EPA) promulgated guidance to assist MPO's with implementing the February 16, 2018 decision from the United States Court of Appeals for the District of Columbia Circuit in South Coast Air Quality Mgmt. District v. EPA ("South Coast II," 882 F.3d 1138); and

WHEREAS, said guidance provided the requirements to demonstrate transportation conformity for areas that were in a nonattainment or maintenance status for the 1997 ozone NAAQS, but designated attainment for the stricter 2008 ozone NAAQS, referred to as 'orphan areas'; and

WHEREAS, the Dutchess County Transportation Council falls into this 'orphan area' category, known locally as the 1997 Poughkeepsie Ozone Non-attainment Area, which includes Orange and Putnam counties; and

WHEREAS, the Dutchess County Transportation Council adopted its most recent air quality conformity determination statement for its MTP and TIP on June 27, 2019, which was subsequently approved by the Federal Highway Administration and Federal Transit Administration on September 30, 2019; and

WHEREAS, the Dutchess County Transportation Council and New York Metropolitan Transportation Council have drafted new MTPs that requires a new air quality conformity determination statement for the Poughkeepsie (Mid-Hudson) Ozone Non-attainment Area; and

WHEREAS, the State's Interagency Consultation Group (ICG) reviewed the recommended projects in the draft MTPs and concurred on their 'Exempt' and 'Non-exempt' status for air quality conformity purposes; and,

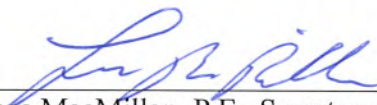
WHEREAS, the Dutchess County Transportation Council, Orange County Transportation Council, and New York Metropolitan Transportation Council subsequently completed a new transportation conformity determination statement for their MTPs and TIPs; and

WHEREAS, the Dutchess County Transportation Council held a 30-day public comment period for the new air quality conformity determination statement, ending on July 16, 2021; now therefore be it

RESOLVED, that the Dutchess County Transportation Council adopts the attached 'Summer 2021' air quality conformity determination statement for the 1997 Poughkeepsie Ozone Non-attainment Area.

CERTIFICATE, the undersigned, duly qualified and Secretary of the Dutchess County Transportation Council, certifies that the foregoing is a true and correct copy of a resolution adopted at a meeting on July 27, 2021.

7/27/21
Date

By 
Lance MacMillan, P.E., Secretary
Dutchess County Transportation Council

**TO ADOPT THE DUTCHESS COUNTY TRANSPORTATION COUNCIL'S NEW LONG-RANGE
METROPOLITAN TRANSPORTATION PLAN, *MOVING DUTCHESS FORWARD***

WHEREAS, the Dutchess County Transportation Council has been designated by the Governor of the State of New York as the Metropolitan Planning Organization responsible, together with the State, for the comprehensive, continuing, and cooperative transportation planning process for the Dutchess County portions of the Poughkeepsie-Newburgh NY-NJ and New York-Newark NY-NJ-CT Urbanized Areas; and

WHEREAS, the federal surface transportation programs that are the responsibility of the Dutchess County Transportation Council are authorized by the Fixing America's Surface Transportation (FAST) Act (Pub. L. 112-141, December 4, 2015); and

WHEREAS, the Federal Highway Administration and Federal Transit Administration issued a Final Rule (Federal Register Vol. 81, No. 103) on May 27, 2016 that implements the provisions of Title 23 U.S.C. 134 and 135, and Title 49 U.S.C. 5303 and 5304; and

WHEREAS, 23 CFR Parts 450 (Planning Assistance and Standards) and 500 (Management and Monitoring Systems), and 49 CFR Part 613 (Metropolitan and Statewide Planning) set forth the national policy on the metropolitan transportation planning process, including the development of a Metropolitan Transportation Plan (MTP); and

WHEREAS, Section 1201 of the FAST Act continues the requirements for metropolitan transportation planning in 23 U.S.C. 134, and Section 3003 of the FAST Act continues the national policy on metropolitan statewide planning in 49 U.S.C. 5303; and

WHEREAS, said Metropolitan Transportation Plan will serve as the official multimodal transportation plan of the MPO, addressing no less than a 20-year planning horizon and developed through the metropolitan transportation planning process; and

WHEREAS, the Dutchess County Transportation Council has developed a new Metropolitan Transportation Plan titled, *Moving Dutchess Forward*, with a focus on removing transportation barriers to safety, reliability, and access to basic needs; and

WHEREAS, *Moving Dutchess Forward* was developed in accordance with 23 CFR Part 450.322 (Development of the Metropolitan Transportation Plan) and includes the following:

1. The current and projected transportation demands of persons and goods in the planning area over the period of the plan.
2. A description of existing and proposed transportation facilities in the planning area.
3. A description of the performance measures and performance targets used in assessing the performance of the transportation system.
4. A system performance report.

5. Operational and management strategies to improve the performance of existing transportation facilities to relieve vehicle congestion and maximize the safety and mobility of people and goods.
6. Consideration of the results of the Congestion Management Process.
7. An assessment of the capital investment and transportation/land use strategies needed to preserve the existing and projected transportation system.
8. Consideration of transportation and transit enhancement activities.
9. Sufficient project level information to demonstrate air quality conformity.
10. A discussion of potential environmental mitigation strategies to maintain or restore environmental conditions affected by the plan.
11. Consideration of pedestrian and bicycle transportation facilities.
12. A Financial Plan that demonstrates how the plan will be implemented; and

WHEREAS, the Dutchess County Transportation Council consulted, as appropriate, with federal, state, and local agencies when it developed *Moving Dutchess Forward*; and

WHEREAS, *Moving Dutchess Forward* has as one of its goals improving the safety of the transportation system, and recommends actions consistent with the State's Strategic Highway Safety Plan; and

WHEREAS, the Dutchess County Transportation Council afforded citizens, public agencies, and representatives of transportation providers with a reasonable opportunity to comment on *Moving Dutchess Forward*, in accordance with its Public Participation Plan; and

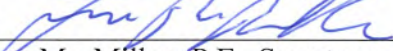
WHEREAS, the Dutchess County Transportation Council held a 30-day public comment period for *Moving Dutchess Forward*, starting June 16, 2021-July 16, 2021; now therefore be it

RESOLVED, that the Dutchess County Transportation Council adopts *Moving Dutchess Forward* as the Metropolitan Transportation Plan for the Dutchess County portion of the Poughkeepsie-Newburgh Urbanized Area and New York-Newark NY-NJ-CT Urbanized Areas; and,

RESOLVED, that the Dutchess County Transportation Council hereby authorizes the acting Secretary of the Dutchess County Transportation Council to transmit *Moving Dutchess Forward* to the Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and New York State Department of Transportation (NYSDOT).

CERTIFICATE, the undersigned, duly qualified and Secretary of the Dutchess County Transportation Council, certifies that the foregoing is a true and correct copy of a resolution adopted at a meeting on July 27, 2021.

7/27/21
Date

By 
Lance MacMillan, P.E., Secretary
Dutchess County Transportation Council



PROGRAM, FINANCE AND ADMINISTRATION COMMITTEE (PFAC)

RESOLUTION #524

TRANSPORTATION CONFORMITY DETERMINATION FOR THE FEDERAL FISCAL YEARS (FFYs) 2022-2050 REGIONAL TRANSPORTATION PLAN AND FFYs 2020-2024 TRANSPORTATION IMPROVEMENT PROGRAM, AS AMENDED

WHEREAS, the New York Metropolitan Transportation Council (NYMTC) is a regional council of governments which is the metropolitan planning organization for New York City, Long Island, and the lower Hudson Valley; and

WHEREAS, NYMTC's planning area is included, in whole or in part, in several non-attainment areas for various pollutants as determined under the Clean Air Act Amendments of 1990; and

WHEREAS, as required for non-attainment areas by the Clean Air Act Amendments of 1990 and in consultation with relevant local, state, and federal transportation and environmental agencies, NYMTC must complete a regional emissions analysis for mobile sources of various pollutants in conjunction with the adoption or amendment of a Regional Transportation Plan and/or Transportation Improvement Program; and

WHEREAS, NYMTC coordinated this regional emissions analysis with the Orange County Transportation Council and Dutchess County Transportation Council as required for the New York-Northern New Jersey-Long Island, NY-NJ-CT PM_{2.5} and Poughkeepsie Ozone non-attainment areas; and

WHEREAS, the regional emissions analysis demonstrates that the transportation improvements identified in the fiscally constrained element of the FFYs 2022-2050 Regional Transportation Plan and the FFYs 2020-2024 TIP, as amended, have met all applicable mobile source emissions tests for pollutants and analysis years as specified in the New York State Implementation Plan for Air Quality (SIP) and therefore conforms to the mobile source emissions milestones set forth in the SIP; and

WHEREAS, the documentation and supporting analyses contained in the attached Transportation Conformity Determination demonstrate compliance with the appropriate federal air quality requirements under the Clean Air Act Amendments of 1990; and

WHEREAS, the attached Transportation Conformity Determination has been publicly reviewed and all comments received have been addressed and are incorporated in this documentation.

NOW, THEREFORE BE IT RESOLVED that PFAC adopts the attached Transportation Conformity Determination for the FFYs 2022-2050 Regional Transportation Plan and the FFYs 2020-2024 TIP, as amended, in order to demonstrate conformity with the mobile source emissions milestones set forth in the SIP; and

BE IT FURTHER RESOLVED that NYMTC staff is instructed to transmit the adopted Transportation Conformity Determination to the relevant federal agencies.

This resolution shall take effect on the nineteenth day of August, two thousand and twenty-one.

ADOPTION: August 19, 2021

"I hereby certify that the above is a true copy of Resolution #524, Transportation Conformity Determination for Federal Fiscal Years (FFYs) 2022-2050 Regional Transportation Plan and FFYs 2020-2024 Transportation Improvement Plan, As Amended, and was motioned by Sandra Fusco, representing the Mid-Hudson South Transportation Coordinating Committee, and seconded by Jack Schmidt, representing the New York City Transportation Coordinating Committee. This Resolution was adopted and passed unanimously."


Ron Epstein, PFAC Chair

Resolution 2021-06

**Adopt the Air Quality Conformity Determination for the
Orange County Portion of the NY-NJ-CT PM2.5 Maintenance Area and the 1997
Poughkeepsie, NY Ozone Non-Attainment Area**

WHEREAS, the Orange County Transportation Council (OCTC) has been designated by the Governor of the State of New York as the Metropolitan Planning Organization (MPO) responsible, together with the State, for the comprehensive, continuing, and cooperative transportation planning process for Orange County; and,

WHEREAS, OCTC is required to submit a Transportation/Air Quality Conformity Determination to the U.S. Federal Highway Administration (FHWA) and to the U.S. Environmental Protection Agency (EPA) in accordance with the final conformity rule promulgated by EPA (40 CFR 51 and 93) when an MPO, or another MPO in the same non-attainment area, makes significant revisions to transportation projects in its Transportation Improvement Program (TIP) and/or Long-Range Transportation Plan (LRTP); and,

WHEREAS, Orange County has been designated to be a part of the New York, New Jersey, Connecticut air quality maintenance area for fine particulate matter (PM2.5) along with New York City, Long Island, Westchester and Rockland Counties; and,

WHEREAS, in November 2018 the United States Environmental Protection Agency (EPA) promulgated guidance to assist MPO's with implementing the February 16, 2018 decision from the United States Court of Appeals for the District of Columbia Circuit in *South Coast Air Quality Mgmt. District v. EPA* ("South Coast II," 882 F.3d 1138); and

WHEREAS, said guidance provided the requirements to demonstrate transportation conformity for areas that were in a nonattainment or maintenance status for the 1997 ozone NAAQS, but designated attainment for the stricter 2008 ozone NAAQS, referred to as 'orphan areas'; and

WHEREAS, the OCTC falls into this 'orphan area' category, known locally as the 1997 Poughkeepsie Ozone Non-attainment Area, which includes Dutchess and Putnam counties; and

WHEREAS, the Dutchess County Transportation Council (DCTC) and New York Metropolitan Transportation Council (NYMTC) have drafted new MTPs that requires a new air quality conformity determination statement; and

WHEREAS, OCTC has coordinated with DCTC and NYMTC on the transportation/air quality conformity and the regional emissions analyses as required; and,


WHEREAS, the transportation conformity determination process demonstrates compliance with the appropriate federal air quality conformity requirements under the Clean Air Act Amendments of 1990; and,

WHEREAS, OCTC held a 30-day public comment period on the draft conformity determination beginning June 16, 2021 and ending July 15, 2021 and all comments received have been addressed and incorporated into this Transportation Conformity Determination; and

NOW, THEREFORE, BE IT RESOLVED that the Orange County Transportation Council adopts the attached air quality conformity determination statement for the Orange County portion of the NY-NJ-CT PM2.5 Maintenance Area and the 1997 Poughkeepsie Ozone Non-attainment Area.

CERTIFICATE: The undersigned duly qualified Secretary of the Orange County Transportation Council certifies that the foregoing is a true and correct copy of a resolution adopted by the voting members of the Council on August 10, 2021.

Date: 8/10/21

By: 
Lance MacMillan, P.E., Secretary
Orange County Transportation Council